



PROGRESS REPORT

Project to Support the Haitian National Police for Port Security

July - December 2025

I. Context and justification

The Port of Port-au-Prince is a critical infrastructure and Haiti's primary maritime gateway, handling most essential goods and commercial flows entering the country. Its effective operation is vital to national economic stability, the resilience of supply chains, and the indispensable support to ongoing humanitarian operations.

However, the Port's operational environment is characterized by extreme security fragility. The proliferation of armed groups, the escalation of organized crime, and the threats of illicit trafficking (including weapons, ammunition, and narcotics) pose serious risks to the security of critical infrastructure and the safety of port personnel. This insecurity has direct repercussions on the fluidity of commercial exchanges, the exercise of State authority, and the confidence of investors and international partners. The Haitian National Police (HNP) is the institution legally mandated to ensure internal security and the protection of strategic infrastructure. Nevertheless, within the port perimeter, the HNP faces significant capacity constraints, notably a lack of specialized equipment, adequate security infrastructure, and sector-specific training.

The need for a structured and targeted intervention has been further reinforced by the recent context, marked by the deployment of the Multinational Security Support Mission (MSSM) and the impact of attacks that led to the closure of the airport. In this context, strengthening port security has become a critical issue for the continuity of both national and international operations. Immediate action is imperative to enable the HNP to restore and maintain port security in line with national and international standards.

On 30 September 2025, the UN Security Council approved the Resolution 2793 which created the Gang Suppression Force (GSF), a new UN-authorized multinational mission replacing the Multinational Security Support Mission (MSSM) in Haiti.

Securing the Port of Port-au-Prince is a strategic priority for the Haitian State. In response to this urgent need, the United Nations Development Programme (UNDP), with financial support from the Government of Japan, is implementing this project (March 2025 – March 2026) aimed at strengthening the security of the port of Port-au-Prince. The project builds on and consolidates the activities of the Joint Programme in support of the PNH.

The project's main activities are designed to provide tangible and sustainable support to the HNP:

1. Construction and rehabilitation of appropriate infrastructure in the project's target ports to provide specialized HNP units and GSF personnel with functional and secure facilities within or near the ports.
2. Provision of the equipment and materials required to monitor port infrastructure and control traffic within the perimeter of the project's target ports.
3. Delivery of training to officers assigned to the technical aspects of terminal operations and port security.

Support to the securing of the Port of Port-au-Prince, through the strengthening of the GSF and HNP capacities, constitutes an essential and strategic intervention to support Haiti's stability, economic recovery, and overall security. This report covers the period from July to December 2025. Considering the implementation context, an extension of the project until September 2027 (18 months) is requested to ensure the full completion of all activities and the achievement of the expected results.

II. Progress of activities

The port authorities selected an area located on an island that is supposed to accommodate the port security services; this location must be renovated and equipped to host up to 100 agents.

The presence of security forces will allow control over access to the port as well as its supply by sea. Today, this construction is considered essential for the deployment of the Gang Suppression Forces (GSF) in accordance with the Security Council resolution.

Additionally, it is planned to refurbish a place to host the port security service and to install a video surveillance system to enhance monitoring of the premises.

Based on the terms of reference (ToR) developed following joint site visits with the former Deputy-MSSM Force Commander, UNDP has contracted an engineering consulting firm to carry out the technical and architectural studies for the development of the APN site (Challet). This site is intended to accommodate the military deployment as outlined in the project document.

These studies, conducted with the active participation of the MSSM and HNP, have been completed. The necessary arrangements are currently underway to launch the bidding process for the selection of construction companies.

The planned works include, on the one hand, the development of a dormitory, a refectory and kitchen, a parking area, as well as the installation of four (4) 20-foot container offices. On the other hand, they involve the construction of a sanitary block and a laundry room, a light vehicle parking area, a dedicated heavy-duty vehicle parking area, three (3) watchtowers, the installation of a chain-link fence around the main block and the heavy-duty vehicle parking (armored vehicles), the implementation of a steel sheet pile wall around the main block and the heavy-duty vehicle parking, as well as the complete electrification of the site. The duration of the works is estimated at five (6) months from the signing of the contracts, which is scheduled for the first quarter of 2026.



Figure 1: 3D - FOB APN



Figure 2 : 3D - Parking FOB_APN

The technical specifications for the refurbishment of an area designated for Port security services have been finalized, along with the Terms of Reference for the installation of a video surveillance system. The process for recruiting firms to carry out these tasks will be initiated shortly.

III. Challenges

As part of the project's implementation, the project team, in close collaboration with the Haitian National Police (HNP), and the MSSM conducted several visits to the port sites. These missions revealed major security challenges that directly impact operations. Persistent insecurity in these areas severely restricts access to the intervention sites, thereby exposing project personnel and partners to heightened risks. Consequently, all travel to the port facilities systematically requires the use of armored military vehicles under police escort.

The specific location of the main site presents an additional constraint, complicating access for both suppliers and UNDP team, which must coordinate all visits with the Security and Safety Mission (HNP/GSF/MSSM) to secure an escort. The APN site, located in the Port-au-Prince metropolitan area, is in proximity to areas influenced by armed groups to both the north and south. To address this, mitigation measures are being implemented to ensure the smooth progression of the works. This includes securing the supply chain for the construction sites, for which secured convoys are planned. These convoys will be supported by the Haitian National Police (HNP) and the Gang Suppression Force

(GSF). The GSF's mandate is to combat armed gangs, protect critical infrastructure, and support the PNH.

The preparation of the technical specifications for the rehabilitation of the space process took longer than expected for several reasons. The chosen site (an islet at the end of the dock), despite its strategic position for securing the port, was not initially prepared to accommodate security forces. Therefore, it was necessary to implement appropriate solutions for electrification, access to drinking water, sanitation (wastewater treatment), and protection of the site against erosion and rising sea levels. At each stage, meetings were held with numerous partners to review the different options and validate the proposed solutions. In response to these constraints, mitigation strategies have been developed to ensure the continuity of work while managing the associated risks. It was agreed that during the construction phase, the transportation of materials will be organized in secure convoys with the support of the GSF/MSS.

Furthermore, to limit at-risk travel, the construction firm's personnel will be housed directly on-site and will operate on a 15 to 22-day rotation schedule. Finally, to prevent potential delays related to procurement challenges, UNDP has initiated a fast-tracked acquisition process for the recruitment of construction firms and the acquisition of critical electrical equipment, such as 275 KVA generators and lithium batteries. These measures are intended to ensure the project progresses on schedule despite a complex operational environment.

It is important to note that the period surrounding February 7th, represents a significant challenge to project implementation, due to the resurgence of political and security tensions traditionally associated with this date in Haiti. This volatile context may affect project planning and execution, particularly infrastructure-related activities and site supervision, thereby requiring operational adjustments and rescheduling to ensure personnel safety and the continuity of project operations.

IV. Planned Activities

Following the signing of the contracts with the firms, the works will be launched and implemented in accordance with the Terms of Reference related to the technical and architectural studies, as well as the applicable construction standards, in particular the Haitian National Building Code (CNBH) and the International Building Code (IBC).

Given the complexity of the site due to the security context, the project, originally scheduled to conclude in March 2026, requests a no-cost extension until December 2026. This extension will allow for the full completion of the remaining activities, particularly the site development and construction work at the APN site.

V. Results framework

EXPECTED OUTPUTS	Output	Target	Archived value as of 31 December 2025	Means of verification	Notes
Preparation and planning	1.1 Conduct a detailed site assessment	1	1	Assessment report	Several joint field visits was conducted with former MSSM deputy force commander, as well as the Port authorities), to assess the specific needs related to the development of the designated site for the establishment of a dedicated port security facility.
	1.2 Organize meetings with police forces, local authorities, and international partners to present the plan and avoid duplications.	2	3	Meeting minutes	Meeting organized with GSF/MSSM, HNP, including the HNP focal points.
	1.3 Develop a detailed rehabilitation plan including security costs, resources and work schedule.	1	1	ToR	Call for tenders for technical studies ongoing.

2. Infrastructure rehabilitation	2.1 Rehabilitate the premises of the National Ports Authority and other sites suitable for securing the selected ports	2	-	-	The construction bidding process is ongoing.
	2.2 Install security systems such as fencing, surveillance cameras, and lighting.	1 set	-	-	ToR are ready process will be launch shortly
3. Provision of materials and equipment	3.1 Prepare the specifications of materials and equipment with the /GSF/HNP	1	-	-	Ongoing
	3.2 Acquire and install office equipment; trained police officers to manage them.	1 set	-	-	Not yet programmed

VI. Risk monitoring and mitigation

#	Identified risk	Likelihood	Impact	Mitigation measures	Status
01	Escalation of armed violence or criminal activity in port zones, posing operational risks to infrastructure deployment and field-level coordination	High	High	- Close coordination with HNP, GSF - Monitor the security situation with the Haitian National Police - Adjust intervention plans as needed	Ongoing
02	Weak coordination among key institutions (HNP, GSF/APN, Customs, etc.)	Medium	Moderate	- Regular meetings with stakeholders (GSF/HNP Focal	Ongoing

				Point, HNP Director, Customs, APN)	
⁰³	Local inflation and market volatility impacting project cost estimates and procurement budgets	Medium	High	- Inclusion of budget flexibility margins - Budget adjustments in coordination with the partners.	Ongoing monitoring
⁰⁴	Heightened political and social tensions traditionally associated with February 7: Suspension or delay of project activities during this period	High	High	- Adjust the implementation schedule to avoid peak-risk periods. -Apply UN security management procedures; limit field presence during peak-risk days; use remote coordination when feasible; conduct regular security briefings. - Coordinate access protocols with port authorities; pre-position equipment and materials.	Planned / Ongoing

VII. Work plan

Expected results	Planned activities	Timeframe 2026-2027						
		Extension period						
		Q1	Q2	Q3	Q4	Q5	Q6	Q7
2. Construction place	1.1: Direct contracting and building process							
	1.2: On site construction							
	1.3: Civil works inspection							
2: Increasing police presence in port areas and Provision of materials and equipment	2.1 Acquisition of materials and equipment to facilitate the work of police officers: training for police officers							

VIII. Financial situation

The project's financial status as of 31 December 2025 is on track, with expenditures totaling USD 119,905.05 against a total budget of USD 5,000,000.00. This figure reflects the completion of preliminary activities, as the main construction phase has not yet commenced. Financial commitments for the next stages are currently being secured. We are actively maintaining strict budgetary oversight to guarantee the efficient and transparent use of resources in line with established financial management standards.

IX. Conclusions

At the end of this reporting period, the project has achieved significant progress, notably the completion of technical and architectural studies, as well as advancement in the procurement process for the development and construction works at the APN site. This process took longer than expected for several reasons, however it represents key steps toward fulfilling the project's objectives and strengthening the operational capacities of the HNP/GSF. Furthermore, the bidding process for the site development and construction work is advancing in accordance with the established specifications

Implementation continues in a complex security context, given the site's proximity to areas under the influence of armed groups. Appropriate mitigation measures have been put in place to ensure the continuity of activities and the safety of operations, including support from the HNP and GSF/MSSM in organizing secure convoys.

In this regard, a no-cost extension until September 2027 (18 months) is requested to allow for the full completion of development and construction works, as well as ongoing supervision and monitoring of deliverables in accordance with technical standards and good practices in governance and risk management.

Overall, the project remains on track to achieve its objectives while ensuring the quality, safety, and sustainability of interventions, despite the challenging operational environment.

X. Annex:

- Financial report

Project ID and Title: 00130896 - Project to Support the Haitian National Police for Port Security (Contract Number 1381229)
Cumulative Financial report as of December 31st, 2025

Description	Total Budget	Prior year (2024)		Year 2025 (as of Dec. 31 st)		Cumulative	Commitments	Balance
Resources								
Prior contributions		\$ -	\$ -	\$ -	\$ -	-	-	\$ -
Contributions received in 2025		\$ -	\$ -	\$ 4,950,495.00	\$ -	\$ 4,950,495.00	-	\$ 4,950,495.00
Contributions of UNDP/TRAC in 2025		\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
Total of contributions received		\$ -	\$ -	\$ 4,950,495.00	\$ -	\$ 4,950,495.00	-	\$ 4,950,495.00
Contributions receivable		\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
Total of contributions		\$ -	\$ -	\$ 4,950,495.00	\$ -	\$ 4,950,495.00	-	\$ 4,950,495.00
Contributions used in commitment								
Actual Balance		\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -
Implementation								
Infrastructures	3,000,000.00	-	-	80,100.00	-	80,100.00	-	2,919,900.00
Materials and Equipment	815,516.00	-	-	-	-	-	-	815,516.00
Trainings	500,000.00	-	-	-	-	-	-	500,000.00
Sub-total - Activities	\$ 4,315,516.00	\$ -	\$ -	\$ 80,100.00	\$ -	\$ 80,100.00	\$ -	\$ 4,235,416.00
Personal Costs	50,000.00	-	-	-	-	-	-	50,000.00
Direct Project Cost (DPC)	218,276.00	-	-	30,923.20	-	30,923.20	-	187,352.80
General Management Support (GMS) fee (8%)	366,703.00	-	-	8,881.85	-	8,881.85	-	357,821.15
Total Implementation	\$ 4,950,495.00	\$ -	\$ -	\$ 119,905.05	\$ -	\$ 119,905.05	\$ -	\$ 4,830,589.95
Assets and Inventory								
Good and Equipment		-	-	-	-	-	-	-
Depreciation		-	-	-	-	-	-	-
Total	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Grand total	\$ 4,950,495.00	\$ -	\$ -	\$ 119,905.05	\$ -	\$ 119,905.05	\$ -	\$ 4,830,589.95
Balance of resources								\$ 4,830,589.95

The financial report is provisional pending the closing of accounts for the year 2025

Cumar Diallo, Chief Technical Advisor
 Signature and Date



Xavier Michon, Resident Representative
 Signature and Date


